APPROVED MINUTES OF MEETING 1 CALIFORNIA LAW REVISION COMMISSION 2 August 26, 2021 3 A meeting of the California Law Revision Commission was held on August 4 26, 2021. Consistent with Executive Order N-08-21, the meeting was held as an 5 online video webinar. 6 7 Only those members of the public who expressly consented to being identified in the Minutes are listed as attendees. 8 9 **Commission:** Present: Crystal Miller-O'Brien, Chairperson 10 Richard Simpson, Vice-Chairperson 11 David A. Carrillo 12 Ana Cubas 13 Victor King 14 Iane McAllister 15 Richard Rubin 16 Absent: Assembly Member Ed Chau 17 Cara Jenkins, Legislative Counsel 18 Senator Richard D. Roth 19 20 Staff: 21 Present: Brian Hebert, Executive Director Barbara Gaal, Chief Deputy Director 22 23 Steve Cohen, Staff Counsel Alexandra Azad, Summer Law Fellow 24 25 **Other Persons:** 26 Angela Donlan, Department of Fish and Wildlife Jacqueline Wong-Hernandez 27

CONTENTS	
Approval of Actions Taken	
Minutes	
Administrative Matters	
Report of Executive Director2	
Use of Teleconferencing2	
Election of Officers	
2021 Legislative Program	
Study G-300 — State and Local Agency Access to Customer Information From Communication	
Service Providers3	
Study J-1407 — Statutes Made Obsolete by Trial Court Restructuring (Part 8)4	
Study R-100 — Fish and Game Law	
Study X-100 — Emergency-Related Reforms	

APPROVAL OF ACTIONS TAKEN

Unless otherwise indicated, the Commission decisions noted in these Minutes were approved by all members present at the meeting. If a member who was present at the meeting voted against a particular decision, abstained from voting, or was not present when the decision was made, that fact will be noted below.

6 MINUTES

The Commission considered Memorandum 2021-30, presenting draft Minutes of the June 24, 2021, meeting. The Commission approved the Minutes without change.

ADMINISTRATIVE MATTERS

Report of Executive Director

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- 12 The Executive Director reported on the following matters:
- The Commission has hired an Office Technician.
- The Executive Director plans to begin reopening the Davis office on September 7, 2021.
- The staff will begin using a formal roll-call voting procedure for all final Commission decisions.

Use of Teleconferencing

The Commission considered Memorandum 2021-31 and its First Supplement, discussing the use of teleconferencing to conduct Commission meetings. No Commission decisions were required or made.

Election of Officers

The Commission considered Memorandum 2021-34, discussing the election of officers. Richard Simpson was elected to serve as Chair; David A. Carrillo will serve as Vice-Chair. The terms of the new officers will begin on September 1, 2021.

Members of the Commission expressed their thanks and admiration to outgoing Chair Crystal Miller-O'Brien and her predecessor Victor King, who led the Commission during two very difficult years.

2021 LEGISLATIVE PROGRAM

The Commission considered Memorandum 2021-35, discussing the Commission's 2021 legislative program. No Commission action was required or taken.

The Commission also considered the First Supplement to Memorandum 2021-35, relating to Assembly Bill 473 (Chau) and Assembly Bill 474 (Chau), which would recodify the California Public Records Act and make conforming revisions throughout the codes. The Commission approved all of the Comment revisions discussed in that supplement.

STUDY G-300 — STATE AND LOCAL AGENCY ACCESS TO CUSTOMER INFORMATION FROM COMMUNICATION SERVICE PROVIDERS

The Commission considered Memorandum 2021-38, discussing a possible requirement that notice be given to a customer when an administrative subpoena is served on a communications service provider for the production of the customer's records.

The Commission directed the staff to prepare a draft tentative recommendation based on the proposed language attached to the memorandum. In addition, when an agency serves notice of a subpoena on a customer, the proposed law should require that proof of service be served on the communications service provider. The staff will examine Code of Civil Procedure Section 1985.3 as a possible model for that provision.

The staff should consider providing advisory information in the notice of subpoena that would be served on a customer.

The staff will confirm whether existing law provides a general prohibition on communication service provider disclosure of customer communications, barring

- a statutory exception. If so, that fact will be noted in the draft tentative 1
- 2 recommendation; if not, the staff will bring that information back to the
- Commission for further discussion. 3

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4 STUDY J-1407 — STATUTES MADE OBSOLETE BY TRIAL COURT RESTRUCTURING (PART 8)

The Commission considered Memorandum 2021-37, relating to representation and indemnification of trial courts and trial court personnel.

For purposes of a tentative recommendation, the Commission made the decisions described below.

Government Code Section 811.9

Government Code Section 811.9 should be amended along the following lines:

Gov't Code § 811.9 (amended). Representation, defense, and indemnification of trial courts and trial court personnel

811.9. (a) Notwithstanding any other provision of law, judges, subordinate judicial officers, and court executive officers of the superior courts are state officers for purposes of Part 1 (commencing with Section 810) to Part 7 (commencing with Section 995), inclusive, and trial court employees are employees of the trial court for purposes of Part 1 (commencing with Section 810) to Part 7 (commencing with Section 995), inclusive. The Judicial Council shall provide for representation, defense, and indemnification of those individuals and the court pursuant to Part 1 (commencing with Section 810) to Part 7 (commencing with Section 995), inclusive. The Judicial Council shall provide for that representation or defense through the county counsel, the Attorney General, or other counsel. The county counsel and the Attorney General may, but are not required to, provide representation or defense for the Judicial Council a trial court, judge, subordinate judicial officer, court executive officer, or trial court employee if the Judicial Council requests that assistance to fulfill its duties under this <u>section</u>. The fact that a justice, judge, subordinate judicial officer, court executive officer, court employee, the court, the Judicial Council, or the Administrative Office of the Courts the staff of the <u>Judicial Council</u> is or was represented or defended by the county counsel, the Attorney General, or other counsel shall not be the sole

basis for a judicial determination of disqualification of a justice, judge, subordinate judicial officer, the county counsel, the Attorney General, or other counsel in unrelated actions.

- (b) To promote the cost-effective, prompt, and fair resolution of actions, proceedings, and claims affecting the trial courts, the Judicial Council shall adopt rules of court requiring the Administrative Office of the Courts its staff to manage actions, proceedings, and claims that affect the trial courts and involve superior courts, superior court judges, subordinate judicial officers, court executive officers, or trial court employees in consultation with the affected courts and individuals. The Administrative Office of the Courts' staff's management of these actions, proceedings, and claims shall include, but not be limited to, case management and administrative responsibilities such as selection of counsel and making strategic and settlement decisions.
- (c) Nothing in this section shall be construed to affect the employment status of subordinate judicial officers, court executive officers, and trial court employees related to any matters not covered by subdivision (a).

Comment. Section 811.9 is amended for purposes of clarification. This is not a substantive change.

The section is also amended to update the references to the Administrative Office of the Courts. The Judicial Council no longer uses that name to refer to its staff. See Cal. R. Ct. 10.81 & Advisory Committee Comment.

Government Code Section 27647

Government Code Section 27647 should be amended along the following lines:

Gov't Code § 27647 (amended). Representation of court or judge by county counsel

SEC. ____ . Section 27647 of the Government Code is amended to read:

27647. (a) If requested to do so by the superior court of the county of the county counsel, or by any judge thereof <u>Iudicial Council</u>, and insofar as such these duties are not in conflict with, and do not interfere with, other duties, the county counsel may represent any such the superior court or <u>a</u> judge thereof in all matters and questions of law pertaining to any of such the judge's

- duties, including any representation authorized by Section 68111 and representation in all civil actions and proceedings in any court in which with respect to the court's or judge's official capacity, such the court or judge is concerned or is a party.
 - (b) This section does not apply to any of the following:
 - (1) Any criminal proceedings in which a judge is a defendant.
 - (2) Any grand jury proceedings.
- (3) Any proceeding before the Commission on Judicial Qualifications Performance.
- (4) Any civil action or proceeding arising out of facts under which the judge was convicted of a criminal offense in a criminal proceeding.

Comment. Section 27647 is amended to reflect the enactment of Section 811.9 (2000 Cal. Stat. ch. 447, § 4.5) and subsequent legislation clarifying and solidifying the Judicial Council's role in handling claims against trial courts and trial court personnel (see 2002 Cal. Stat. ch. 1007 and 2005 Cal. Stat. ch. 706, § 16; see also Sections 810-998.3; Cal. R. Ct. 20.201-10.203).

The section is also amended to update an obsolete reference to the "Commission on Judicial Qualifications," which is now known as the "Commission on Judicial Performance."

Government Code Section 27648

Government Code Section 27648 should be repealed, as follows:

Gov't Code § 27648 (repealed). Reimbursement where judge is required to retain own counsel due to conflict of interest

27648. If, because of a declared conflict of interest, any judge, who is otherwise entitled to representation pursuant to Section 825, 995, or 27647, is required to retain his own counsel, such judge is entitled to recover from the appropriate public entity such reasonable attorney's fees, costs, and expenses as were necessarily incurred thereby.

Comment. Section 27648 is repealed to reflect:

- (1) Enactment of the Lockyer-Isenberg Trial Court Funding Act, 1997 Cal. Stat. ch. 850 (see generally Sections 77000-77655).
- (2) Enactment of the Trial Court Employment Protection and Governance Act ("TCEPGA"), 2000 Cal. Stat. ch. 1010 (see generally Sections 71600-71675).

(3) Enactment of three bills adjusting the Government Claims Act (Sections 810-998.3) to reflect enactment of the Trial Court Funding Act and the TCEPGA: 2000 Cal. Stat. ch. 447, § 4.5; 2002 Cal. Stat. ch. 1007; and 2005 Cal. Stat. ch. 706, §§ 16-17, 19, 39. Those bills made the Judicial Council responsible for providing representation, in accordance with the Government Claims Act, for trial courts and trial court personnel in matters relating to their work. For the provision in the Government Claims Act governing reimbursement of a public employee's attorney's fees, costs, and expenses, see Section 996.4. See also Section 811.9 (defining Judicial Council's role and scope of responsibility "[n]otwithstanding any other provision of law).

Government Code Section 68111

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35 36 Government Code Section 68111 should be amended along the following lines:

Gov't Code § 68111 (amended). Representation of judge appearing as witness in official capacity

68111. (a) Whenever any judge of any court of this state is a witness in his official capacity as judge in any action or proceeding, such the judge shall be entitled to be represented at such the action or proceeding by counsel of his the judge's choice, at the judge's own expense.

(b) Representation of a judge at public expense is governed by the Government Claims Act (Division 3.6 (commencing with Section 810) of Title 1), including, but not limited to, Section 995.9.

Comment. Section 68111 is amended for purposes of clarification. This is not a substantive change. See Ops.Cal.Atty.Gen. 611 (1979) (Section 68111 "does not provide ... for the expenditure of public funds for the expense of counsel retained by the judge."); see also Section 811.9 (establishing system under which Judicial Council is responsible for handling claims affecting trial courts and trial court personnel, which applies "[n]otwithstanding any other provision of law) and Section 995.9 (stating rules for defense and indemnification of witness who testifies on behalf of public entity, which apply "[n]otwithstanding any other provision of law").

STUDY R-100 — FISH AND GAME LAW

The Commission considered Memorandum 2021-39 and its First Supplement, and Memorandum 2021-40.

The Commission approved the staff recommendations made ir Memorandum 2021-39, after incorporating the following revisions:

- In the proposed revision of Fish and Game Code Section 8037 on page 10 of the memorandum, the subdivision (a) designation was restored.
- The staff recommendation under the heading "Proposed Section 22800 (Existing Section 7710)" on page 14 of the memorandum was revised to replace an erroneous reference to Section 7720 with a reference to Section 7710.

The Commission approved the staff recommendations made in the First Supplement to Memorandum 2021-39, after incorporating the following revisions:

- In the proposed revision of Fish and Game Code Section 15700 on page 2 of the supplement, the underlined text "Department of Health Services" was revised to read "State Department of Public Health."
- The proposed revision of Fish and Game Code Section 4304 on pages 7-8 of the supplement was temporarily withdrawn from Commission consideration and will be presented to the Commission at a later time.
- No Commission action was required or taken relating to Memorandum 2021-40.

STUDY X-100 — EMERGENCY-RELATED REFORMS

The Commission considered Memorandum 2021-36, presenting a "Survey of COVID-Related Legislation."

The Commission directed that these Minutes express gratitude to Alexandra Azad for her hard work and dedication in the preparation of the report attached to Memorandum 2021-36.